

1925.

a./22

Previous References

me 80-22-1
12-21-26.

(me)

Serial Nos. 1-

Later references.

L.B. 62-26 100, 118, 119
127, 132 2141 ✓

obl 9-27 ob-19 433
Ml. 181-32 (82.1)

GENERAL AND REVENUE SECRETARIAT.

Lp 50-39 (120, 121, 133, 134, 137)

Serial Nos.

Part B for Jan 26.

SUBJECT

General principles in making nominations
to Municipal Councils, Local Boards & Village P

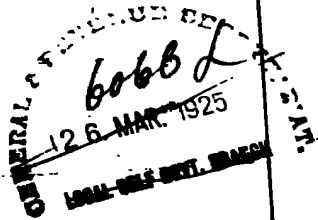
The Deputy Commissioners of Districts
No. L 5363-70/a 25.1.26

Lays down the general prin
in making nominations to muni
councils etc.,

MS/28/5/26

Serial
No.

L.L. Dept. Jomb



From the files recd regarding
nomination to Municipal Councils
to other local bodies, it does
not appear that any principles
guide these nominations; ~~but~~ the
the D.C.s are not in the
habit of giving reasons
for their selection.

Q.A. If any rules
are there or precedents created,
~~they may be found in the rules~~
~~precedents created in the past~~

The points to be borne
in mind are that so long
as Universal Suffrage is not
granted to the electorate, and
there are caste distinctions &
untouchability, the interests of
minorities & of depressed classes
have to be specially looked after.

In a democratic organization,
if a person stands for election
and is not elected, it is wrong
in principle to nominate him
except for very strong ^{& exceptional} reasons,
which have to be stated in
detail similarly if a man

What is the
authority for the
democratic principle
"no nomination"
who has looked
at the matter
who has recommended
it?

File No.

of 19

General and Revenue
Secretariat.Serial
No.

Considered himself to be too
important to seek the support
of his comrades, his unnecessary
to nominate him. The
persons to be nominated are
those that did not stand
for the last group because they
had no chance. What was,
is his constituents and represent
of
Minority interests
Special interests in
the Municipal body or local
body. If those are recognized
and intended to conserve
Minority or Special interests,
the Municipal Councils are
Cases of doubt or difficulty.

If Dewan approves,
a Circular on above lines
will issue, as I found in
one instance that the
some had nominated men
who had been rejected by
the electorate, who all
are members of one Community.

for
24/3/25

Please Submit to Dewan
in the original file

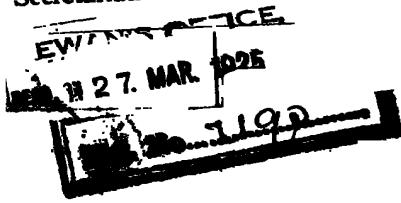
How is this to be made

How is this to be

This is concerned by
the rules & there
no difficulty

7663
24.3.25

Federal and Revenue
Secretariat.



This may be a matter
of importance. But
for the instructions
of any one may be
put up with the
regiment

2673

26375

1. There are no more.
2. The Hampton fund for
is passing over of
the. Howard to, when
was born on 23.1925
3. Please see press comm.
of 19-2-19

6066

File No.

of 19

Arwan)

18/3.

My experience that any kind of
fast rule for numerical will not
work for the simple reason that the
number of cases is numerous & large
than the seats available for numerical
and the report to a large number 2
back would mean possessing the necessary
social standing & capacity. On
service are not fully successful and
besides corruption in service and
unemployment are not the same.
I would not therefore pass any rule
for numerical. Each ^{unemployment} case will have
the curriculum in its own way according
to local circumstances & any rule
passed in the subject will have its
fruits & drawbacks.

18/3
20/3
8.3
23

20th March

25

This is a matter of tempera-
ment, I see. I shall personally
do not that the principles enumerated
are sound but in view of the
views the Committee need would
also find accepted the principles of
the Bauris & the Dorasani & the
and need ~~admission~~ when each case comes up.

File No. .

of 19

General and Réunions
Secretariat.

Serial
No.

Recu. des 6
aprs réunions
travaux - d'après
ou après le me

373

17 1955
M. 11
sch

6066-24

Minutes of the second Meeting of Council - -
(Mr. K. Chandy) dated the 24th March 1925, regarding
the nomination of members to Municipal Councils and other Local Bodies, and the remarks of --
the Deputy (Mr. Sir Thomas Nassain) thereon.

From the files received regarding nomination to Municipal Councils and other local bodies, it does not appear that any principles guide these nominations; and the Deputy Commissioners are not in the habit of noting reasons for their selection.

If any rules are there or precedents created, they may be put up.

The points to be borne in mind are that so long as universal suffrage is not granted to the electorate, and there are caste distinctions and untouchability, the interests of minorities, and of depressed classes have to be specially protected.

authorised. In a democratic organisation, if a person stands for election and is not elected, it is wrong in principle to nominate him, except for very strong and exceptional reasons, which have to be stated in detail. Similarly if a man considers himself to be too important to seek the suffrage of his comrades, it is unnecessary to nominate him. The persons to be nominated are those that did not stand for election simply because they were not chosen, and who nevertheless would represent minority interests or special interests in the Municipal or local body. If there are recognised Associations intended to conserve minority or special interests, these might be consulted in cases of doubt or difficulty.

is this to be
discovered?

5860

P. F. F. 41

General

-2-

If these matters, a circular on, also, is
will soon, as I found in one instance that the
very Commissioner had admitted that she had been in-
jected by the electorate, and that all are matters
and security.

(Info) R. C.

Dec-22.

Please submit to Brown with Benjamin file.

By experience in that my hand now fast gain
for continuation will not work for the simple reason
that the number of votes of administration is larger -
than the vote available for nomination and election
a large number of members of the assembly now possess-
ing the necessary social standing and capacity for
service are not forthcoming, and business conditions -
in general (unemployment) are not the same. I
could not therefore frame any rules for nomination.
Each Municipal Council will have to be constituted -
in its own way according to local circumstances and
any rules from an upper authority will have the way -
around into difficulties.

(Info) R. H. H.

22-5-25.

(Second Letter).

This is a matter of temperament, I can. I
have personally no doubt that the principles con-
sidered by me, are sound, but in view of the local
views, no circular need issue but the matter raised
by me which are also, I find, accepted in principle
by Mr. Herbert and Mr. Bernard Lyon, should be -
taken into account when next considered.

File No.

of 19

General &
SecSerial
No.

The reply received from the Madras
Secretariat is submitted with reference
to para 13 with copy of the letter.

L. L. (1977)

very

20
1977

17. 1977

Please prepare a typed
note comparing our rules
with the Madras rules, Reg 9, nomination,
whether the point was ever taken
when passing our rules that
the Director was to represent
minorities & reserved classes
& not those who are
eligible for election; or
whether rules similar to
those in Madras can now
be issued by the Government
any difficulty. The Madras
rules are similar to
our rules & are independent,
but are not approved
by the H. G. & Govt. that
file if available. In a
he has a copy of the
Madras rules for
reference. The Madras
rules are similar to
our rules & are independent,
but are not approved
by the H. G. & Govt. that
file if available. In a
he has a copy of the
Madras rules for
reference.

The draft note is put up
for approval.

Serial
No.

typed if approved.

~~828~~ JMK
22-7-25-28725

23

a m p may be put up for
consideration as required by the Member.

28
678

not draft One. is put up
for appl or orders. For the Member,
Circular, please see Flag V.

JMK
25-8-25 The draft embodies
the views of the Member
in the several files received so
far. The draft will be put up
after approval.

L. L. (Secy)

28
2678

typed draft may be put up

28
4-9.

Typed draft is put up

JMK
7-9-25

L. L. (Secy)

25 Mean more clean copy
to sign

Member's report

25-7-25

28
875.

see 10-9-25
12-9

Mean put up
a copy each
of the documents
to the Member's
file. The Member's
file is kept in
the regular
22-7-25

as per order
sent - 25-7-25
V + (F)

7

Mean put up
to the Member's
file. The Member's
file is kept in
the regular
22-7-25

Attended to JMK
25-8-25

24-5-25
10-9

Mean more
clean copy
to sign

Serial
No

26 A clean draft is put up (Dinas 22-25)

129/925 27 Apr 25
100
15/4

27 Draft Circular Capital Memo-
randum to all commissioners of districts
regarding proposals for nominations to
Municipal Councils, local boards &
Mukh Panchayats. approved by the
Members. has now to be submitted to
the Dewan.

L. H. Dwyer

Dewan

28 Posing nomination rolls
the Govt. Director of
my work and go
to see

They can furnish info
I suppose to be safe
I am going all
refused perhaps
largest because
there is that and

499

APP.

(R.S. III-2)

WD 2119-GPB-10.000-37

General and Revenue
Secretariat.

File No.

of 19

Serial
No.

Serial
No

CP No 150
of 24/6

Received
24/6/24

16-25-4
57-20-3
57-20-3

3174
5/10

OFFICE
JUL 1925
2827

5012
53
4

re ml file 80.22.1 containing the F.O.
no L. 1869-89 & the 23rd Sept 1922
presenting a revised form for submission
of proposals for nomination to local
bodies is put up together with ml
F. 12.21.26 containing the orders
of the Govt. about the revised form.
The 23rd Sept. The proposals for the
23.9.25 Constitution, or nomination
of councils are being received in
the form prescribed. The introductory
instructions now proposed may perhaps
help the authorities concerned with
the matter.

30 & 4 (see) 23rd Sept 1925
20/2/29
6/10
23
4.10
23

During.

The council is
has no meeting
mainly by way of
members of D. C. classes
of the Council
cannot think to say
much about the body
They have force the
have come only
election & election

[App. F. 111--2
of 1926

Serial
No

~~Hevin~~⁴⁰ Typed draft sublet

10/4 AM 10:45 L. L. King

22
11/11/25
12/11

411) Unobtainable as
don't see
under 1-2 sec
Dname for the change

100
13/11
13/11

4.9 Submitted before issue
Dewan. 24,

43) Name correctly
to the 4th service

22 May
443

Issue
No

100
19/11/25

17-11-24

L 3703-10. 2 2 1/2

me sis 25th

Issues instructions for the
formation of the Ranches &
Local Boards & Village
Ranchos.

~~4439~~
~~12/11~~

RECEIVED
NOV 16 1925
REG. NO. 3465

$$\begin{array}{r} 4634 \\ 18 \overline{) 1811} \end{array}$$

App. F. III-2]

File No.

of 192.

WD 6563-GPB-40,000-31-7-25

General and Revenue
Secretariat

Serial
No.

General and Revenue
Secretariat

ml File No. 5

5502
[App. B. II]—
of 1924.

Serial
No

45

As directed, the file relating to the
official memorandum containing instructions in
regard to the nomination of members to
the third Comals, Local Bd & Village Banchoth
is submitted. The memorandum has
been issued.

2nd Member)

25/11/25

1.6 prout
100/20 " 25/11

- Attached with
the original
copy of the
memorandum.

4584
25/11

App. F. III—2]

File No.

of 192

WD 0569—GPB—40,000.—31.

General and Revenue
Secretariat

Serial
No.

Serial
No

22 Sept

5341
10/12

47) In withdrawing cancellation
of Gordon & Co. nomination
Conf instructions say that
to local bodies, say that
its cancelled as it might
lead to irregular enquiries
by sub. officers; & add that
the same purpose as be
served if sub officers are
made aware that they
should absolutely refrain from
holding on any promise
to any person that he
will be recommended for
the nomination before
the place is actually
taken place

100
10/12

48) Please put up a draft early

49) Draft sub

28
10/12

50) Please put up a tidy draft
as usual

28
10/12

Revised tidy draft put up

28
10/12

51) Please put up a tidy draft
as usual

28
10/12

APP. F. III-23.

App. F. III-2]

File No.

of 192

WD 0569—GPB—40,000—

General and Revenue
Secretariat

Serial
No.

General and Revenue
Secretary

1925

5570 e al

5570
16/12

Cabone }
Nominal }
Order }

File No.

5

5570

App. III-2

of 1916

52 before name -
ind no

53 I a p u

Dec

17/12

Dewan

in copy

10/11

10/11
11/1

2

5363-70 d. 26/26

The Dis of the Dist.

Introduces certain changes

in the off memorandum no 3703-16, 22-2,
issued on 21/11/25. Re the nominal
to Local bodies.

Subd for order as to whether the above order
no 5363-70 d. 26.1.26 may be for multiplicated.

The original order has been multiplicated &
the amending order will also be reqd for
referencing.

Each may be ordered to be
multiplicated

18/11

18/11

Is multiply

The no. papers are multiplicated

noted. The order is to be multiplicated
The order is to be multiplicated
The order is to be multiplicated

File No.

of 192

PB-49,

General and Revenue
SecretariatSerial
No.

NOTE—Contn. Sheet

Extract of letter No. B.O. 17452/A-1. L. & M.
dated 24th June 1925, from the Assistant Secretary
to the Government of Madras, Local Self Government
Department, to the Assistant Secretary to Government,
Local and Legislative Department.

- ----

* * * * *

3. Appointments to local bodies in the Presidency are partly by election and partly by nomination, the nominated seats which form one-fourth of the total strength being reserved for the representation of the depressed classes and minority communities. Under the Madras District Municipalities Act, 1920, and the Madras Local Boards Act, 1920, appointments to nominated seats on District Boards and Municipal Councils are made by the Local Government and these to Taluk and Union - - Boards by the President of the District Board and the President of the Taluk Board, respectively. The Acts lay down that the appointing authority shall, in making the appointments, have due regard to the representation of the Muhammadans, the depressed and backward classes and other minorities. A copy of the executive instructions issued by Government to the Presidents of Local Boards in this regard is enclosed.

* * * * *

18/2
14/7/25

Serial
No.Nomination of Municipal Councillors.

Section 7 (2) and (3) of the Madras District Municipalities Act, V of 1920, lays down that the number of elected Councillors in a Municipality shall not be less than three-fourths of the total number and that the remainder shall be appointed by the Governor-in-Council who in making such appointments shall have regard to the representation of Muhammadans and other Minorities.

But since Section 7, clause (3) requires that due regard must be paid to the representation of minorities, it is perhaps safe to presume that -- depressed classes are also included in the term "minorities". The Mysore Municipal Regulation provides among other things for representation of Sections of inhabitants in a Municipality (Vide Section 11 (c) (ii) of the Regulation). In this connection, kind attention is invited to the Press Communique issued in February 1919. It is a point for orders whether a statutory guarantee for adequate representation of minorities should be made in the Mysore Municipal Regulation as in Madras in view of the principle enunciated in the above Press Communique. At present representation of minorities and interests not well represented are the points kept in view in making nominations.

In the case of Local Boards in Madras, Section 9, Clause (5) lays down that in making nominations due regard should be paid to the representation.

G.S.E. III-47

WD 2112 GFB 10,000-4

General and Revenue
Secretariat.

File No.

of 18

Serial
No.

Mahammadans, depressed classes and backward classes and other minorities. But still that Government have found it necessary to issue further instructions to the local boards.

The constitution of Local Boards is regulated in Mysore by Rules under the Local Boards and Village Panchayats Regulation. Under Rule 1 (j) and 2 (h) of Rules issued with Notification No.R.7559/L.B.54-18-1; dated the 18th December 1918, provision is made for appointment as far as possible of the -- interests of communities in the Taluk or Districts, as the case may be, not already sufficiently represented and which it may be desirable to represent on the boards.

It has been the practice to appoint members from classes not represented and competent men can be secured therefor.

It is therefore a matter for consideration whether any amendment is required in our Regulations definitely granting representation for the several classes mentioned.

The Nanjangud file referred to by the Second Member is put up. Perhaps the Second Member -- wishes to see his Note dated the 24th March 1925, enunciating certain principles in making nominations to Local bodies. This is also put up.

Jul 57. 24. 30
X

20

28
78

Hand draft of the
Draft finally appd
by the 2 members

CONFIDENTIAL.

3703-10 & 21 1/2

OFFICIAL MEMORANDUM.

To

The Deputy Commissioners of Districts.

Feb 122-25-1

From the recommendations received from the Deputy Commissioners for nomination -- to Municipal Councils, Local Boards, and Village Panchayets, it is observed that the principles on which selections are made are not clear and the reasons for the selections are not always noted.

2. The idea underlying nomination is chiefly the removal of inequality, if any, of representation by election; nomination may stimulate life among people who are -- more or less inarticulate and the interests of those who are not properly represented ^{or} may thus be represented. So long as universal suffrage is not granted to the -- electorate it will be difficult for all classes of people, and particularly for minority and depressed classes, to secure adequate representation in local bodies by election. Govt. are glad also to observe from the reports received from the Deputy Commissioners that no difficulty is being experienced on account of the presence of ~~Members of~~ Depressed classes in the Local Bodies in which they are now serving.

3. Government are accordingly pleased to lay down the following general principles which may be kept in view in making nominations to Municipal Councils, Local Boards and Village Panchayets, it being, however always borne in mind that each Municipal

lee
Printed 1913

-2-

Council and Local Body requires to be constituted according to all the local circumstances relating to it.

(i) A person who stands for election and who is not elected, should not -- ordinarily be proposed for nomination; and full and adequate reasons should be given if an exception is proposed in -- any case.

(ii) It is ordinarily unnecessary to nominate a person who might have stood for election, and did not do so, and when such persons are recommended it should be stated why they did not stand for election.

(iii) If a community or interest is adequately represented by election, it is unnecessary to recommend ~~the~~ nomination for that community or interest.

(iv) Persons recommended to be nominated should ordinarily be such as would represent ^{minority} communities, ~~minorities~~ and depressed communities and interests that are not adequately represented by the Elected Members.

(v) Representation of the depressed classes by nomination should always be safeguarded whenever suitable candidates are available.

Where there are recognized associations intended to conserve the interests mentioned above, the Secretaries of such Associations might be consulted whenever found necessary.

By Order,

Secy to Govt.,

7.1 written revised draft

CONFIDENTIAL.

OFFICIAL MEMORANDUM.

To

The Dy. Commr., of Districts.

*M.C.
Rider this being
new thing
(m)*

From the recommendations received from the Deputy Commissioners for nomination to Municipal Councils, ~~and~~ *and village Panchayats* Local Boards. it is observed that the principles on which selections are made are not clear and the reasons for the selections are not always noted.

2. The idea underlying nomination is chiefly the removal of inequality, if any, of representation by election. *nomination for may* ~~and that of stimulating~~ life among people who are more or less inarticulate so that by nomination, the interests of those who are not properly represented may ~~be safeguarded~~ *thus represented*. So long as universal suffrage is not granted to the electorate ~~and there are caste distinctions and untouchability~~, it will be difficult for all classes of people, ~~the~~ *of particularly for* minority and depressed classes, to secure adequate representation in local bodies by election. *It is also seen from the reports received from the Deputy Commissioners that no difficulty was experienced on account of the presence of Panchama Members in the Local Bodies on which they now serve*

3. Government are *accorded* pleased to lay down the following general principles which *in* in making --

nominations to Municipal Councils,
Local Boards and Village Panchayats

while also bearing in mind the fact ^{it} ~~however~~, ^{however} ~~never~~, ^{always} ~~borne in mind~~
that each Municipal Council and Local Body requires to be constituted according to ^{all the} local circumstances ^{relating to it} -

(i) A person who stands for election and who is not elected, should not be proposed for nomination; ^{and} ~~except~~ ^{adequate} ~~for~~ ^{reasons} ~~very strong and exceptional~~ ^{which} ~~reasons which should be stated in detail.~~ ^{is prepared to} ~~in detail.~~

(ii) It is unnecessary to nominate a person who ^{ordinarily} ~~considers himself to be~~ ^{might have stood for} ~~too important to seek the suffrage~~ ^{election} ~~of his comrades~~ ^{and did not doing}

(iii) ^{Recommended} ~~Persons to be nominated should~~ ^{ordinarily} ~~usually be those who did not stand~~ ^{for election on account of their belonging to a minority or depressed community or other causes which could naturally be expected to deprive them of any chances of being elected and who nevertheless could represent minority interests, or special interests, in the Municipal Council or the Local Board concerned.}

^{Where} ~~if~~ ^{the interests mentioned above} ~~there are recognized associations intended to conserve minority or special interests, they might be consulted in cases of doubt or difficulty~~ ^{if found necessary}

" By Order "

L & L. Secy., to Govt.

CONFIDENTIAL

GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE

General and Revenue Secretariat

No. L. 5363-70/M.L. 122-25-2 Bangalore, Dated, the 28th January 1925.

Official Memorandum.

Adverting to Official Memorandum No.3703-17/M.L.122-25-1 dated 21st November 1925 issuing confidential instructions regarding nomination to Local Bodies, Government are pleased to direct that condition (ii)(two) laid down in para 3 thereof be cancelled as they consider that this might lead to inquisitorial enquiries on the part of the subordinate officers, and the object in view will be served, if subordinate officers are made aware that they should absolutely refrain from holding out any promise to any person before the elections actually take place that he would be recommended for nomination. The para as revised and with some verbal changes will stand as follows:-

"3. Government are accordingly pleased to lay down the following general principles which may be kept in view in making nominations to Municipal Councils, Local Boards and Village Panchayets, it being, however, always borne in mind that each Municipal Council and Local Body requires to be constituted, having due regard to local conditions.

- (i) A person who stands for election and who is not elected should not ordinarily be proposed for nomination, and full and adequate reasons should be given if an exception is to be made in the case of such a person.
- (ii) If a community or interest is adequately represented by election, it is unnecessary to recommend nomination to represent such community or interest.
- (iii) Persons recommended to be nominated should ordinarily be such as would represent minority and depressed communities and interests that are not adequately represented by the elected members.
- (iv) Representations of the depressed classes by nomination should always be safeguarded whenever suitable candidates are available.

Where there are recognised associations intended to conserve the interests mentioned above, the Secretaries of such associations may be consulted whenever such a course is deemed expedient or necessary."

B. NAGAPPA,
*Secretary to Government,
Local and Legislative Departments.*

To—The Deputy Commissioners of Districts.